

Grantee: Jefferson County, AL

Grant: B-12-UT-01-0001

October 1, 2022 thru December 31, 2022

Grant Number: B-12-UT-01-0001	Obligation Date:	Award Date:
Grantee Name: Jefferson County, AL	Contract End Date:	Review by HUD: Reviewed and Approved
Grant Award Amount: \$7,847,084.00	Grant Status: Active	QPR Contact: No QPR Contact Found
LOCCS Authorized Amount: \$7,847,084.00	Estimated PI/RL Funds: \$90,000.00	
Total Budget: \$7,937,084.00		

Disasters:

Declaration Number

FEMA-1971-AL

Narratives

Disaster Damage:

IMPACT AND UNMET NEEDS ASSESSMENT Jefferson County Action Plan for Disaster Recovery (April 27, 2011 Tornado) Preface The April 27, 2011 tornado devastated Jefferson County, causing over \$600 million in property damage. According to the Jefferson County Coroner office 21 persons were killed in the storm. According to the Jefferson County Emergency Management Agency, there were multiple tornados ranging in capacity from EF-4 to EF-5 that impacted Jefferson County. The recovery effort began immediately with various local, state, and federal agencies responding. The responding agencies included the local Jefferson County Emergency Management Agency; local law enforcement agencies, the Alabama National Guard; FEMA, as well other community based and volunteer organizations. This section of the Action Plan will address eligible areas in the Jefferson County HUD Consortium impacted by the April 27, 2011 tornado; define unmet needs; provide a historical perspective of tornados impacting Jefferson County; present contributing factors to frequent tornado activity in the county; provide an initial needs assessment by local and federal agencies; provide an overview of recent public meetings held in the impacted communities to determine unmet needs; present the Jefferson County CDBG-DR program guidelines; and present a proposed disbursement of the county CDBG-DR funds. Eligible Areas Impacted by the April 2011 Tornado The areas eligible for the Jefferson County Community Development Block Grant Disaster Recovery (CDBG-DR) funds include Concord, Pleasant Grove, Alabama, North Smithfield, McDonald Chapel, Warrior, Alabama, Fultondale, Alabama and Vestavia Hills, Alabama. Unmet Needs Defined An unmet need is defined as the difference between damages sustained in the impacted areas during the storm event mentioned above and post disaster resources the impacted areas are eligible to receive in the recovery effort. Participants receiving assistance from insurance payments, FEMA, SBA, etcetera will be documented and not duplicated. Historical Perspective of Tornados in Jefferson County Since the 1950s, Jefferson County has experienced five (5) major tornados. The capacity of these tornados has ranged from EF-4 to EF-5. The county was struck by major tornados in 1956, 1977, 1998, 2011 and 2012. Below is an overview of the first three (3) major storm events that hit Jefferson County, which will be followed by the two (2) most recent tornado events. The first tornado, which occurred on April 15, 1956, originated near Pleasant Grove, Alabama with an approximate 21 mile path and struck the communities of Edgewater, Tarrant, Alabama, McDonald Chapel and Pratt City, which is a community in Birmingham, Alabama. The second major tornado struck on April 4, 1977. This F-5 tornado moved through Pratt and Nthfield and killed/p> The third major tornado struck the Oak Grove community on April 8, 1998 and killed 32 people. The storm traveled more than 30 miles impacting Concord, Pleasant Grove, Alabama, Edgewater and McDonald Chapel. More than 1,000 homes were destroyed and 900 homes suffered major damage. On April 27, 2011, multiple tornados touched down in Jefferson County. It was reported that 21 persons were killed from tornados ranging in capacity from EF-4 to EF-5. There were countless others who were seriously injured from the major storm event. Moreover, the property damage from the storm was estimated to be over \$600 million. On January 23, 2012 another major tornado storm struck Jefferson County. This EF-3 tornado winds peaked at 140 miles per hour. The tornado did significant damage to Oak Grove, Pinson, Center Point, Alabama and Clay, Alabama. The storm killed two (2) people, a 16 year old girl who resided in Clay, Alabama and an 81 year man who liv

Recovery Needs:

Recent Assessment of Unmet Needs from the April 2011 Tornado Impacted Areas

Approximately a year after the April 2011 massive tornado event, the staff from the Community and Economic Development Department conducted a series of meetings in the impacted areas mentioned above in order to explain to the citizens which activities are eligible under the CDBG-DR HUD Disaster program. These meetings were conducted between May 10, 2012 and June 5, 2012.



In each of the public meetings, local officials and the public were informed of the meaning of unmet need, as well as given an overview of eligibility activities to include the following:

Housing Rehabilitation

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1. Rebuilding Homes
2. Down Payment Assistance and/or Closing Costs
3. Public Facilities
4. Demolition
5. Debris Removal
6. Infrastructure
7. Economic Revitalization
8. Planning

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At the end of each meeting, the citizens as well as public officials were asked to complete a survey form identifying unmet needs. In most cases, the Department of Community and Economic Development received the names of persons needing assistance with housing, whether it was housing rehabilitation, assistance with a safe room, or assistance with rebuilding. The same information was received from those who anticipated needing down payment assistance or assistance with loan closing costs.

Citizens and local officials also provided documentation on the need for debris removal and demolition.

Community and Economic Development staff also received documentation from citizens and public officials pertaining to unmet needs relating to infrastructure and public facilities.

Economic Revitalization unmet needs were also identified.

The results of the unmet needs identified during the public meetings, as well as meetings held with local officials are presented below:

McDonald Chapel

Project Type

1. Housing Rehabilitation: 13
 2. Home Rebuilding: 3
 3. Home Relocation Assistance: 3
 4. Down Payment/Closing Cost Assistance: 3
 5. Non-Housing Rehabilitation: 1
 6. Infrastructure (Light Replacement): 1
 7. Dual Purpose Storm Shelter: 1
- Source: McDonald Chapel Public Meeting, May 10, 2012

North Smithfield

Project Type

1. Housing Rehabilitation: 40
 2. Public Facility (Damagd Fire Station/Dual Purpose Storm Shelter: 2
 3. Safe Room: 7
 4. Debris Removal:15 lots
 5. Demolition: 15 homes
- Source: North Smithfield Public Meeting, May21, 2012

Warrrior, Alabama

1. Public Facilities (City Parks)
- Source: Warrrior Public Meeting, May 15, 2012

Concord

Project Type

1. Housing Rehabilitation: 13
 2. Safe Room: 7
 3. Home Rebuilding: 3
 4. Down Payment/Closing Cost Assistance: 2
 5. Debris Removal: 8 lots
 6. Demolition: 5 homes
 7. Infrastructure Storm Damage: 1
 8. Dual Purpose Storm Shelter: 1
- Source: Concord Public Meeting, May 15, 2012

Pleasant Grove, Alabama

Project Type

1. Housing Rehabilitation: 10
 2. Safe Rooms: 5
 3. Home Rebuilding: 3
 4. Down Payment/Closing Cost Assistance: 2
 5. Debris Removal: 33 lots
 6. Demolition: 15 homes
 7. Infrastructure Storm Drainage: 1
- Source: Pleasant Grove, Alabama Public Meeting, May 22, 2012

Vestavia Hills, Alabama

Project Type

1. Housing Rehabilitation: 10



2. Safe Rooms: 6
3. Debris Removal: 1 lot
4. Dual Purpose Storm Shelter: 1

Source: Vestavia Hills, Alabama Public Meeting, June 5, 2012

Note: After conducting a public meeting in Fultondale, Alabama and meeting with city officials, it was determined there were no unmet needs. However, Fultondale, Alabama will be considered for assistance identified in the Action Plan since it was impacted by the April, 2011 tornado.

Public Comment:

Citizen Participation played an integral part in the development of this proposed CDBG-DR Action Plan as the Community and Economic Development staff held meetings in each affected area to determine the level of unmet needs still existing after all other resources had been exhausted.

The Final Amended Statement for the 2012 CDBG-DR Grant was developed after receiving citizen comments and views during the 7-day comment period and also at a public hearing held on December 2, 2013 at 2:00 p.m. at the Jefferson County Office of Community & Economic Development 716 Richard Arrington Jr. Blvd. North, Suite A-420, Birmingham, Alabama, 35203. The Public Hearing notified interested persons of the proposed activities for CDBG-DR as contained in this CDBG-DR Action Plan.

The public was encourage to submit written comments regarding the proposed plan prior to 5:00 PM on December 2, 2013. Written comments could have bene submitted to the following by U.S. Postal Service:

Proposed CDBG-Disaster Recovery
JeffersonCountyOffice of Community & Economic Development
716 Richard Arrington Jr Blvd N, Ste. A-430
Birmingham,AL35203
Attn: Yolanda Caver

or

Prior to 5:00 PM on December 2, 2013 by electronic submission to the following:

To: burrellsy@jccal.org
Subject: CDBG-DR Comments

Special accommodations were made available, upon request, for those with disabilities. Those needing special accommodations were instructed to contact the office at 205-325-5761 in advance for assistance.

AVAILABILITY OF THE PROPOSED CDBG-DR ACTION PLAN

Copies of this plan were made available for review at the Jefferson County Office of Community & Economic Development, 716 Richard Arrington Jr. Blvd. North-SuiteA430, Birmingham, AL35203, by calling 325-5761, and online at <http://jeffconline.jccal.org/comdev/home/Home.html> in English and in Spanish. Arrangements were also made available upon request to meet the Special Needs Requirements of those with disabilities and those who would like to request the proposed plan in other languages.

Any comments or views received during the 7-day comment period were included prior to submittal to the U.S. Department of Housing and Urban Development. JeffersonCountyalso provided to HUD a written explanation that there were no comments that were not accepted therefore there are no reasons why anycomments were not accepted.

Complaints

JeffersonCountywill accept complaints and criticisms on the CDBG-DR Action Plan, amendments and the Performance Report at any time. The County will respond to any written citizen complaint within 15 working days from the time of receipt. The procedure for responding to criticisms of the program will be handled as follows:

Complaints and grievances may be filed by any individual or group, a municipality, theCountyCommission, the Office of Community Development, the U.S. Department of Housing & Urban Development's Area Office, and any agency of the Federal Government, any member of Congress, or the Office of the President. Regardless of the origin of the coirsfiling, itshall be reduced to writing, then based upon origin, it will be returned to the local government having direct jurisdiction.

If the complaint is based on a matter involving the Jefferson County CDBG-DR Program or other Consolidated/Action Plan programs, the Office of Community Development, must be notified, and will coordinate the local review and possible resolution of the complaint or grievance. Upon notification, the Office will insure that a complete and accurate response is made to the complainant within fifteen (15) days to discuss the matter. The major responsibility of the Office is to determine the functional and legal origins of the complaint, to address the validity of each, and to verify the geographical origin.

Complaints arising in municipalities in the Consortium, and particularly those which involve direct concern with municipal policy or administration shall be initially handled at the municipal level, with the assistance of the Office of Community Development. Should the complaints not be resolved at that level, the matter shall be referred to theCountyCommission. A complete record of correspondence, meetings, and research information shall be forwarded to the Commission upon referral. It shall not be the policy of the Office of Community Development to deal with complaints without the knowledge and direct involvement of local elected officials having jurisdiction, but the Office will provide staff support and technical assistance during the local review in a city or in the County.

If, after review and investigation at each level, the complainant is not satisfied with the outcome or does not voluntarily withdraw the complaint, he or she may proceed to the next level or other forms of relief.

Internal Complaint Procedure

All complainants shall be directed to the office of the Director of Jefferson County's Office of Community & Economic Development. The Director's office will direct the complaint to the appropriate division or office. The appropriate office shall respond to the complaint and notification shall be sent to the Director's Office that shall include a copy of the response.

Written complaints should be submitted to the following:

CDBG-DR Complaint
JeffersonCountyOffice of Community & Economic Development



Amendments to the CDBG-DR Action Plan

As the program for CDBG-DR progresses Jefferson County may be required to make substantial changes to this CDBG-DR Action Plan. If any substantial changes are needed such as the addition or deletion of activities, changes in eligibility requirements, grant funding, or to shift money in excess of 25% of allocations, Jefferson County will prepare a Substantial Amendment to the CDBG-DR Action Plan and follow the required Citizens' Participation process to provide for a reasonable public notice, review, and comment on the proposed changes prior to submittal to HUD.

Summary of Comments

There were no comments received in reference to Jefferson County's CDBG-DR Action Plan.

Overall	This Report Period	To Date
Total Projected Budget from All Sources	\$0.00	\$7,831,319.28
Total Budget	\$0.00	\$7,831,319.28
Total Obligated	(\$280,290.77)	\$7,551,028.51
Total Funds Drawdown	\$0.00	\$7,110,210.68
Program Funds Drawdown	\$0.00	\$7,019,994.12
Program Income Drawdown	\$0.00	\$90,216.56
Program Income Received	\$0.00	\$90,216.56
Total Funds Expended	\$0.00	\$7,104,857.14
HUD Identified Most Impacted and Distressed	\$0.00	\$5,878,049.71
Other Funds	\$ 0.00	\$ 0.00
Match Funds	\$ 0.00	\$ 0.00
Non-Match Funds	\$ 0.00	\$ 0.00

Funds Expended

Overall	This Period	To Date
Jefferson County Commission	\$ 0.00	\$ 279,822.87
Jefferson County Office of Community & Economic	\$ 0.00	\$ 6,825,034.27

Progress Toward Required Numeric Targets

Requirement	Target	Projected	Actual
Overall Benefit Percentage	50.00%	90.77%	79.94%
Minimum Non Federal Match	\$.00	\$.00	\$.00
Overall Benefit Amount	\$3,772,364.90	\$6,752,502.24	\$6,031,393.64
Limit on Public Services	\$1,177,062.60	\$.00	\$.00
Limit on Admin/Planning	\$1,569,416.80	\$392,354.20	\$392,354.20
Limit on Admin	\$392,354.20	\$392,354.20	\$392,354.20
Most Impacted and Distressed	\$7,847,084.00	\$2,910,131.50	\$5,878,049.71

Overall Progress Narrative:

All clearance/demolition, debris removal, direct homeownership, and infrastructure activities funded under the B-12-UT-01-0001 grant have been completed. Two housing activities remain underway. One public facility activity has been completed; and four public facility activities are underway. An amendment is being submitted to reallocate unspent funds.

Project Summary

Project #, Project Title	This Report	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown



01-Housing, Housing	\$0.00	\$117,480.26	\$117,480.26
02 - Clearance/Demolition, Clearance & Demolition	\$0.00	\$152,390.11	\$152,390.11
03 - Direct Homeownership, Direct Homeownership	\$0.00	\$80,000.00	\$80,000.00
04 - Public Facilities, Public Facilities	\$0.00	\$6,713,213.44	\$6,076,414.33
05 - Infrastructure, Infrastructure	\$0.00	\$153,922.46	\$153,922.46
06 - Debris Removal, Debris Removal	\$0.00	\$47,432.76	\$47,432.76
07 - Administration, Administration	\$0.00	\$392,354.20	\$392,354.20
08 - Economic Development, Economic Development	\$0.00	\$280,290.77	\$0.00
09 - Contingency, Contingency	\$0.00	\$0.00	\$0.00
9999, Restricted Balance	\$0.00	\$0.00	\$0.00

Activities

Project # / 04 - Public Facilities / Public Facilities



Grantee Activity Number: PF-B-12_1

Activity Title: North Smithfield Storm Shelter 2

Activity Type:

Acquisition, construction, reconstruction of public facilities

Project Number:

04 - Public Facilities

Projected Start Date:

01/18/2014

Benefit Type:

Area (Survey)

National Objective:

Low/Mod

Activity Status:

Under Way

Project Title:

Public Facilities

Projected End Date:

12/30/2019

Completed Activity Actual End Date:

Responsible Organization:

Jefferson County Office of Community & Economic

Overall	Oct 1 thru Dec 31, 2022	To Date
Total Projected Budget from All Sources	\$0.00	\$1,069,081.21
Total Budget	\$30,642.30	\$1,069,081.21
Total Obligated	\$30,642.30	\$1,069,081.21
Total Funds Drawdown	\$0.00	\$1,038,438.91
Program Funds Drawdown	\$0.00	\$1,038,438.91
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$0.00	\$1,038,438.91
Most Impacted and Distressed Expended	\$0.00	\$1,038,438.91

Activity Description:

This activity will provide a safe facility during major storm events. This facility will be approximately 2,000 square feet.

Location Description:

2201 North Smithfield Manor Lane located in unincorporated Jefferson County, Alabama.

Activity Progress Narrative:

The final amendment for the project was finalized and submitted to HUD.

Accomplishments Performance Measures

	This Report Period	Cumulative Actual Total / Expected
	Total	Total
# of public facilities	0	0/1



Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents:

None

Grantee Activity Number: PF-B-12_2

Activity Title: Warrior Storm Shelter #2

Activity Type:

Acquisition, construction, reconstruction of public facilities

Project Number:

04 - Public Facilities

Projected Start Date:

01/19/2014

Benefit Type:

Area (Census)

National Objective:

Low/Mod

Activity Status:

Under Way

Project Title:

Public Facilities

Projected End Date:

12/31/2019

Completed Activity Actual End Date:

Responsible Organization:

Jefferson County Office of Community & Economic

Overall

	Oct 1 thru Dec 31, 2022	To Date
Total Projected Budget from All Sources	\$0.00	\$1,623,473.15
Total Budget	\$115,222.86	\$1,623,473.15
Total Obligated	\$115,222.86	\$1,623,473.15
Total Funds Drawdown	\$0.00	\$1,507,530.50
Program Funds Drawdown	\$0.00	\$1,502,305.50
Program Income Drawdown	\$0.00	\$5,225.00
Program Income Received	\$0.00	\$5,225.00
Total Funds Expended	\$0.00	\$1,507,530.50
Most Impacted and Distressed Expended	\$0.00	\$1,507,530.50

Activity Description:

This activity will provide a safe facility during major storm events. This facility will be approximately 2,000 square feet.

Location Description:

600 Highway 31, Warrior, AL 35180.

Activity Progress Narrative:

The final amendment for the project was finalized and submitted to HUD.

Accomplishments Performance Measures

	This Report Period	Cumulative Actual Total / Expected
	Total	Total
# of public facilities	0	0/1

Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents:

None

Grantee Activity Number: PF-B-12_4

Activity Title: Fultondale Storm Shelter

Activity Type:

Acquisition, construction, reconstruction of public facilities

Project Number:

04 - Public Facilities

Projected Start Date:

01/19/2014

Benefit Type:

Area (Census)

National Objective:

Low/Mod

Activity Status:

Under Way

Project Title:

Public Facilities

Projected End Date:

12/31/2019

Completed Activity Actual End Date:

Responsible Organization:

Jefferson County Office of Community & Economic

Overall

Total Projected Budget from All Sources

Oct 1 thru Dec 31, 2022 To Date

\$0.00 \$1,638,511.61

Total Budget

(\$426,155.93) \$1,638,511.61

Total Obligated

(\$426,155.93) \$1,638,511.61

Total Funds Drawdown

\$0.00 \$1,622,808.25

Program Funds Drawdown

\$0.00 \$1,622,808.25

Program Income Drawdown

\$0.00 \$0.00

Program Income Received

\$0.00 \$0.00

Total Funds Expended

\$0.00 \$1,622,808.25

Most Impacted and Distressed Expended

\$0.00 \$1,622,808.25

Activity Description:

This activity will provide a safe facility during major storm events. This facility will be approximately 2,000 square feet.

Location Description:

409 Main Street, Fultondale, Alabama 35068.

Activity Progress Narrative:

The final amendment for the project was finalized and submitted to HUD.

Accomplishments Performance Measures

	This Report Period	Cumulative Actual Total / Expected
	Total	Total
# of public facilities	0	0/1



Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents: None